

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 SOE-02 ACDA-12 CIAE-00
INR-10 IO-14 L-03 NSAE-00 NSC-05 EB-08 NRC-07
DODE-00 SS-15 SP-02 CEQ-01 PM-05 /104 W
-----118600 130954Z /20

R 130906Z APR 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 5935
INFO USDOEHQ WASHDC
USDOEHQ GERMANTOWN

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USIAEA

DEPT PASS IO/SCT, NRC
DOE PASS AMMONS, IA; BARTELS, SS

E.O.11652: N/A
TAGS: PARM, TECH, IAEA
SUBJECT: ADVISORY GROUP/SAGSI MEETING APRIL 3-7, 1978,
ON SSAC

REF: STATE 73617

1. SUBJECT MEETING HELD APRIL 3 THROUGH 7 WITH J. JENNE-
KENS, CANADA, SERVING AS CHAIRMAN AND FOLLOWING STATES
PARTICIPATING: ARGENTINA, AUSTRALIA, AUSTRIA, BRAZIL,
CANADA, CZECHOSLOVAKIA, FRANCE, GDR, FRG, INDIA, JAPAN,
MEXICO, SPAIN, SWEDEN, USSR, UK AND US. PURPOSE OF
MEETING WAS TO ASSIST IAEA SECRETARIAT IN PREPARING A
DOCUMENT (POSSIBLY AN "INFCIRC") CONTAINING ADVICE TO
STATES ON ESTABLISHING AND MAINTAINING A STATE'S SYSTEM
FOR ACCOUNTANCY AND CONTROL OF NUCLEAR MATERIAL (SSAC).
IT WAS GENERALLY RECOGNIZED VERY EARLY IN MEETING THAT
SCOPE AND DETAIL OF REVISIONS WHICH A NUMBER OF STATES
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WANTED TO INCORPORATE IN SECRETARIAT'S DRAFT SSAC DOCUMENT
WAS SUCH THAT A FINISHED DOCUMENT COULD NOT BE PRODUCED IN
THE COURSE OF THE ONE-WEEK MEETING. CONSEQUENTLY, APP-
ROACH ADOPTED WAS TO PREPARE REDRAFTS OF PARTS OF THE
DOCUMENT AND TO PROVIDE COMMENTS AND ADVICE ON REMAINING
PARTS AS BASIS FOR PREPARATION BY SECRETARIAT OF A RE-
VISED DRAFT.

2. GROUP REACHED AGREEMENT ON REDRAFTED PARTS AND DRAFTING GUIDANCE FOR MOST OF THE DOCUMENT COVERING BASIC ELEMENTS OF ACCOUNTANCY AND CONTROL SYSTEMS INCLUDING LAWS AND REGULATIONS OR AUTHORIZATIONS; ENSURING COMPLIANCE (BY INSPECTIONS); STATE (CENTRALIZED) INFORMATION SYSTEM; FACILITY ACCOUNTANCY AND CONTROL SYSTEM (MEASUREMENTS, CONTAINMENT AND SURVEILLANCE), AND SPECIFIC ACCOUNTANCY AND CONTROL FEATURES WHICH SHOULD BE INCLUDED IN A STATE'S SYSTEM.

3. ONE OF MAIN AREAS OF DISAGREEMENT WAS PART OF DRAFT DOCUMENT WHICH SUGGESTED NUMERICAL VALUES WHICH STATE SYSTEMS WOULD ADOPT FOR PERCENTAGE ACCURACY (STANDARD DEVIATION) OF OPERATORS MATERIAL BALANCE CLOSINGS AND FOR MINIMUM PHYSICAL INVENTORY FREQUENCIES. THERE WAS WIDESPREAD CRITICISM OF THE PRESENTATION AND THE PARTICULAR NUMBERS IN THE DRAFT AND CONSIDERABLE OPPOSITION TO INCLUSION OF ANY SUCH NUMBERS. ONLY A FEW STATES, INCLUDING USG, URGED INCLUSION OF NUMBERS. ISSUE WAS HELD IN ABEYANCE PENDING REVIEW OF SECRETARIAT'S NEXT DRAFT, BUT PROSPECTS FOR INCLUSION OF NUMERICAL VALUES OF THESE SORTS IN FINAL DOCUMENT APPEAR SLIM.

4. PART OF DRAFT DOCUMENT CONTAINING INFORMATION ON IAEA SAFEGUARDS GOALS FOR TIMELINESS, SENSITIVITY, AND PROBABILITY

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BILITY AND CONFIDENCE LEVELS FOR DETECTION OF DIVERSION WAS DISCUSSED ONLY BRIEFLY (DUE TO SHORTAGE OF TIME). THERE WAS ALSO STRONGLY STATED OPPOSITION TO NUMERICAL VALUES IN THIS MATERIAL AND THEIR STATUS AND PROSPECTS ARE SAME AS INDICATED IN PARAGRAPH 3.

5. EXTENSIVE DISCUSSION FAILED TO RECONCILE DIVERGENT VIEWS AS TO WHETHER DOCUMENT SHOULD ADDRESS ONLY ACCOUNTANCY AND CONTROL NEEDED BY A STATE TO SATISFY ITS IAEA SAFEGUARDS AGREEMENT REQUIREMENTS OR WHETHER DOCUMENT SHOULD ALSO COVER ACCOUNTANCY AND CONTROL FEATURES DESIRED BY A STATE TO SATISFY ITS OWN DOMESTIC OBJECTIVES. THE MAJORITY STRONGLY FAVORED LATTER, BROADER APPROACH WITH ONLY FRENCH SUPPORTED BY FRG INSISTING ON FORMER. DOCUMENT REVISIONS AND DRAFTING GUIDANCE REFERRED TO IN PARA 2 ABOVE WERE ALL CONSISTENT WITH THE BROADER PURPOSE AND A LARGE NUMBER OF CHANGES EXPRESSLY REMOVED WORDING THAT TENDED TO LIMIT DOCUMENT TO MEETING IAEA SAFEGUARDS REQUIREMENTS ONLY.

6. SECRETARIAT IS TO PREPARE A REVISED DRAFT AS SOON AS POSSIBLE (CURRENT ESTIMATE IS ABOUT 4 WEEKS), WITH CON-

SULTANTS TO ASSIST IF NEEDED. THE ADVISORY GROUP RECOMMENDED TO DIRECTOR GENERAL THAT IT RECONVENE TO CONSIDER THIS REVISED DRAFT, ALLOWING ABOUT TWO MONTHS FOR REVIEW OF THE DRAFT BY GOVERNMENTS PRIOR TO THE MEETING. A BRIEF REPORT TO THE DIRECTOR GENERAL IS BEING PREPARED BY SECRETARIAT COVERING STATUS OF WORK BY THE ADVISORY GROUP,

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DODE-00 SS-15 SP-02 CEQ-01 PM-05 /104 W
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A SUMMARY OF THE UNRESOLVED ISSUES AND RECOMMENDATION FOR
A FURTHER MEETING. KIRK

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Message Attributes

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Draft Date: 13 apr 1978
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Disposition Remarks:
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Litigation Codes:
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Secure: OPEN
Status: NATIVE
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TAGS: PARM, TECH, IAEA
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